December 1, 2026

The Honorable Abigail D. Spanberger
Governor
Office of the Governor
Post Office Box 1475
Richmond, Virginia 23218-1475
Abigail.Spanberger@governor.virginia.gov

The Honorable Barbara A. Favola
Chair, Senate Education and Health Committee
Post Office Box 396
Richmond, VA 23218
senatorfavola@senate.virginia.gov

The Honorable Sam Rasoul
Chair of the House Education Committee
Post Office Box 13842
Roanoke, VA 24037
DelSRasoul@house.virginia.gov

Re: VCCS Annual Report pursuant to Virginia Code § 23.1-401.1

Dear Governor Spanberger, Senator Favola, and Delegate Rasoul:

On behalf of the Virginia Community College System (VCCS), I write to submit the report required under Section 23.1-401.1 of the *Code of Virginia*. Enclosed are copies of the VCCS' Policy on Expressive Activity (Enclosure 1) and materials on the policy for students and administrators (Enclosures 2 and 3 respectively). A copy of the materials has been provided to at least one employee at each college who is responsible for the discipline or education of enrolled students. This letter and enclosures are posted on the colleges' websites. Lastly, since December 1, 2025, neither the State Board for Community Colleges, the VCCS, the member community colleges, nor any college or VCCS employees in their official capacities have been named in a lawsuit for an alleged violation of the First Amendment to the United States Constitution.

If you have any questions, you may contact Dr. Craig Herndon, Senior Executive Vice Chancellor and Chief of Staff at cherndon@vccs.edu or (804) 819-4782.

Sincerely,

/s/ *Noelle L. Shaw-Bell*

Noëlle L. Shaw-Bell
System Counsel and
Senior Assistant Attorney General

Enclosures (3)